

**To:** Rothery, Deirdre[Rothery.Deirdre@epa.gov]  
**From:** Morales, Monica  
**Sent:** Tue 6/7/2016 10:19:05 PM  
**Subject:** FW: U&O FIP

Dee – Per Joan's request, please draft some TP for Janet to use. Thanks.

Monica S. Morales

Acting Director, Air Program (8P-AR)

U.S. EPA Region 8

1595 Wynkoop Street

Denver, Colorado 80202-1129

Phone: (303) 312-6936

[morales.monica@epa.gov](mailto:morales.monica@epa.gov)

**From:** Card, Joan  
**Sent:** Tuesday, June 07, 2016 4:16 PM  
**To:** Morales, Monica <[Morales.Monica@epa.gov](mailto:Morales.Monica@epa.gov)>; O'Connor, Darcy <[oconnor.darcy@epa.gov](mailto:oconnor.darcy@epa.gov)>; Garcia, Bert <[Garcia.Bert@epa.gov](mailto:Garcia.Bert@epa.gov)>  
**Cc:** Beeler, Cindy <[Beeler.Cindy@epa.gov](mailto:Beeler.Cindy@epa.gov)>; Dresser, Chris <[Dresser.Chris@epa.gov](mailto:Dresser.Chris@epa.gov)>; Rothery, Deirdre <[Rothery.Deirdre@epa.gov](mailto:Rothery.Deirdre@epa.gov)>  
**Subject:** RE: U&O FIP

Monica, would you prepare some talking points for Janet to share with OMB when she requests an expedited review? I would think the main point is to accelerate public health protection, in advance of ozone designation, but in any event to mitigate high ozone in the Basin. You all know better than I! We would want to share these with Janet before OP sends to OMB.

Thanks, Joan

**From:** Morales, Monica  
**Sent:** Tuesday, June 07, 2016 12:49 PM  
**To:** Card, Joan <[Card.Joan@epa.gov](mailto:Card.Joan@epa.gov)>; O'Connor, Darcy <[oconnor.darcy@epa.gov](mailto:oconnor.darcy@epa.gov)>; Garcia, Bert <[Garcia.Bert@epa.gov](mailto:Garcia.Bert@epa.gov)>  
**Cc:** Beeler, Cindy <[Beeler.Cindy@epa.gov](mailto:Beeler.Cindy@epa.gov)>; Dresser, Chris <[Dresser.Chris@epa.gov](mailto:Dresser.Chris@epa.gov)>; Rothery, Deirdre <[Rothery.Deirdre@epa.gov](mailto:Rothery.Deirdre@epa.gov)>  
**Subject:** RE: U&O FIP

Hi – I'm providing the update on the U&O FIP for Dee this week.

Chris and his Uinta Basin Team expect to send an updated rulemaking package to OP by COB, Wednesday (tomorrow). The Team will have addressed all of the comments from OGC, OP and OAQPS on the Regulatory Impact Assessment. Reviewers from OP believe that they should be able to send the rule along to OMB early next week (at the latest). Addressing the comments did not require any substantive changes to the rule; and Chris has gotten confirmation that OAR does not need to re-circulate the package through their front office.

Once the package is at OMB, is there someone (Janet?) who can request an expedited review?

Monica S. Morales

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**From:** Rothery, Deirdre

**Sent:** Thursday, June 02, 2016 2:42 PM

**To:** Card, Joan <[Card.Joan@epa.gov](mailto:Card.Joan@epa.gov)>; O'Connor, Darcy <[oconnor.darcy@epa.gov](mailto:oconnor.darcy@epa.gov)>; Garcia, Bert <[Garcia.Bert@epa.gov](mailto:Garcia.Bert@epa.gov)>

**Cc:** Morales, Monica <[Morales.Monica@epa.gov](mailto:Morales.Monica@epa.gov)>; Beeler, Cindy <[Beeler.Cindy@epa.gov](mailto:Beeler.Cindy@epa.gov)>; Dresser, Chris <[Dresser.Chris@epa.gov](mailto:Dresser.Chris@epa.gov)>

**Subject:** RE: U&O FIP

Hi everyone,

I wanted to provide an update on the status of the U&O FIP. While I was out of the office last week, folks here in the program worked their magic to produce an RIA with support from folks in OAQPS. This effort was no less than herculean, given the already staggering amount of work that has gone into this rule. The RIA was sent to OP, OAQPS and OGC for review, with comments due yesterday. We just got off of a phone call with the group of reviewers to discuss the comments received and how best to address each item. Our plan is to address all comments by COB Tuesday, 6/7, and then send the package back to OP. We are now close to being a month behind the schedule at the bottom of this email, which had the FIP being transmitted to OMB on 5/13. Let me know if you have any questions. Thanks, Dee

**From:** Rothery, Deirdre

**Sent:** Wednesday, May 18, 2016 11:59 AM

**To:** Card, Joan <[Card.Joan@epa.gov](mailto:Card.Joan@epa.gov)>; O'Connor, Darcy <[oconnor.darcy@epa.gov](mailto:oconnor.darcy@epa.gov)>; Garcia, Bert <[Garcia.Bert@epa.gov](mailto:Garcia.Bert@epa.gov)>

**Cc:** Morales, Monica <[Morales.Monica@epa.gov](mailto:Morales.Monica@epa.gov)>; Beeler, Cindy <[Beeler.Cindy@epa.gov](mailto:Beeler.Cindy@epa.gov)>

**Subject:** RE: U&O FIP

Hi everyone,

Sorry for the multiple emails today, however, I wanted to provide you with an update based on the call we were able to set up with OP, OAQPS and Region 8 this morning. OP is still in the process of reviewing the FIP, however, we were able to have a discussion on the economically significant cost concerns. Based on the discussion, the FIP is economically significant, which triggers a full Regulatory Impact Analysis (RIA). It also triggers updates to many Executive Orders, since the rule is economically significant, there are different templates we need to use. One of the big items triggering the cost significance is the inclusion of the cost benefit for the methane reduction. We did not include the cost benefit for methane reduction in our rule, since

we are not directly regulating methane, it is a co-benefit from regulating the VOCs. We are still assessing the workload and time associated with developing the additional RIA. The national NSPS that was just finalized has an RIA, which we will use as a starting point. OP is estimating another week or two to complete their review, at which time, we will have a better idea of the complete scope of their comments. In the meantime, we will look at the NSPS RIA and come up with an estimate for completing an RIA for this FIP. OAQPS has offered technical support to the program to complete the RIA. I have included the previously shared estimated schedule at the bottom of this email for your reference. Please note, these comments from OP are pushing us even further behind on the already aggressive schedule. Let me know if you have any questions.

Thanks,

Dee

**From:** Rothery, Deirdre

**Sent:** Wednesday, May 18, 2016 7:47 AM

**To:** Card, Joan <[Card.Joan@epa.gov](mailto:Card.Joan@epa.gov)>; O'Connor, Darcy <[oconnor.darcy@epa.gov](mailto:oconnor.darcy@epa.gov)>; Garcia, Bert <[Garcia.Bert@epa.gov](mailto:Garcia.Bert@epa.gov)>

**Cc:** Morales, Monica <[Morales.Monica@epa.gov](mailto:Morales.Monica@epa.gov)>; Beeler, Cindy <[Beeler.Cindy@epa.gov](mailto:Beeler.Cindy@epa.gov)>

**Subject:** RE: U&O FIP

Good morning everyone,

OP has been working with their economists in reviewing the U&O FIP. I left a voice mail for my OP contact on Monday, late afternoon. He called back on Tuesday and recommended that I send an email to Bruce Schillo (technical contact in OP currently reviewing the FIP). I sent an email to Bruce on Tuesday requesting a call to further discuss their cost comments with the region and the OAQPS contact we worked with on the cost analysis. Bruce left me a voice mail yesterday afternoon indicating, based on OP's review, the U&O FIP exceeds the single year cost threshold of \$100 million. Bruce pointed to the Petroleum Refining Rule, promulgated in September, as an example. We are in the process of setting up a call to further discuss OP's findings, hopefully that will take place this week.

In the meantime, a letter was sent from Governor Herbert to Gina McCarthy, dated May 2, 2016. I am attaching the letter in case you have not already seen it. My understanding is that OAR has requested that OP hold off on moving the FIP forward due to the letter.

Let me know if you have any questions. Thanks, Dee

**From:** Rothery, Deirdre  
**Sent:** Thursday, May 12, 2016 8:11 AM  
**To:** Card, Joan <[Card.Joan@epa.gov](mailto:Card.Joan@epa.gov)>; O'Connor, Darcy <[oconnor.darcy@epa.gov](mailto:oconnor.darcy@epa.gov)>; Garcia, Bert <[Garcia.Bert@epa.gov](mailto:Garcia.Bert@epa.gov)>  
**Cc:** Morales, Monica <[Morales.Monica@epa.gov](mailto:Morales.Monica@epa.gov)>; Beeler, Cindy <[Beeler.Cindy@epa.gov](mailto:Beeler.Cindy@epa.gov)>  
**Subject:** RE: U&O FIP

Good morning everyone,

I have been coordinating frequently with OP on the review of the FIP. We responded to additional questions raised last week regarding our cost analysis. As of this morning they are still reviewing the document and checking in with their economists on the cost analysis. There is concern the cost of the rule is over \$100 million. If the cost is determined to be greater than \$100 million, it will become economically significant and require additional analysis from our end. We worked very closely with HQ in developing our cost analysis and aligned it with the methods used in the national oil and gas rulemakings, so I am hopeful that OP will concur with our analysis and the cost of \$83 million. Based on my conversation with OP with morning, the rule will not move to OMB this week. Let me know if you have any questions.

Thanks,

Dee

**From:** Rothery, Deirdre  
**Sent:** Thursday, May 05, 2016 8:49 AM  
**To:** Card, Joan <[Card.Joan@epa.gov](mailto:Card.Joan@epa.gov)>; O'Connor, Darcy <[oconnor.darcy@epa.gov](mailto:oconnor.darcy@epa.gov)>; Garcia, Bert <[Garcia.Bert@epa.gov](mailto:Garcia.Bert@epa.gov)>  
**Cc:** Morales, Monica <[Morales.Monica@epa.gov](mailto:Morales.Monica@epa.gov)>; Beeler, Cindy <[Beeler.Cindy@epa.gov](mailto:Beeler.Cindy@epa.gov)>  
**Subject:** RE: U&O FIP

Hi everyone,

I reached out to OP today to check on the status of their review of the FIP. Their comments so far are on the Regulatory Flexibility Act (RFA) section related to some of the template language we used, which needs to be updated. We are working on addressing the RFA comments and will send them a revised version today. OP has not completed their review, however, they were hopeful based on what they had reviewed thus far, that they would be able to approve and transmit the FIP to OMB early next week. As a reminder, OP has until 5/17 to complete their review. I will update you as I hear more from OP regarding their review and any additional comments. Let me know if you have any questions.

Thanks,

Dee

**From:** Rothery, Deirdre

**Sent:** Tuesday, May 03, 2016 8:48 AM

**To:** Card, Joan <[Card.Joan@epa.gov](mailto:Card.Joan@epa.gov)>; O'Connor, Darcy <[oconnor.darcy@epa.gov](mailto:oconnor.darcy@epa.gov)>; Schuller, Jennifer <[Schuller.Jennifer@epa.gov](mailto:Schuller.Jennifer@epa.gov)>

**Cc:** Morales, Monica <[Morales.Monica@epa.gov](mailto:Morales.Monica@epa.gov)>; Beeler, Cindy <[Beeler.Cindy@epa.gov](mailto:Beeler.Cindy@epa.gov)>

**Subject:** RE: U&O FIP - timing

Hi everyone,

Sorry for the multiple emails. I received a question about the schedule moving forward, so I thought I would send you all the schedule as a reminder of where we are with this rule. The 5/13 date in the table was based on when OAR thought the FIP might go to OMB, so that is used as the start date in the table below. However, OP has up to 10 days to review the rule, so with the rule going to OP today, that would push the schedule out another 5 days, OP will have until 5/17 to review the rule. Also, please note, OMB may take up to 4 months to review a rule, the estimates below are in hopes we can expedite this rule.

Appreciate any and all help to expedite this rule in any way we can. Let me know if you have any questions. Thanks, Dee

Here is a best estimate of what we are looking at if OMB takes 45 days or 90 days to review the FIP:

	45 days at OMB	90 days at OMB
Transmit to OMB	5/13/2016	5/13/2016
	(45 days)	(90 days)
Complete OMB Review of Proposed FIP	6/27/2016	8/11/2016
	(2 weeks)	(2 weeks)
Transmit Proposed FIP to OFR	7/11/2016	8/25/2016
	(45 days)	(45 days)
Complete 45 Public Comment Period & Hearing	8/25/2016	10/9/2016
	(2 months)	(2 months)
Complete Responses to Public Comments	10/25/2016	12/9/2016
	(2 weeks)	(2 weeks)
Complete HQ Concurrence	11/8/2016	12/23/2016
	(2 weeks)	(2 weeks)
Transmit to OP then to OMB	11/22/2016	1/6/2017
	(45 days)	(90 days)
Complete OMB Review of Proposed FIP	1/6/2017	4/6/2017
	(2 weeks)	(2 weeks)
Obtain Administrator Signature on Final FIP	1/20/2017	4/20/2017
	(2 days)	(2 days)
Transmit Final FIP to OFR	1/25/2017	4/25/2017
	(2 weeks)	(2 weeks)
Publish in FR	2/8/2017	5/9/2017

**From:** Rothery, Deirdre

**Sent:** Tuesday, May 03, 2016 8:12 AM

**To:** Card, Joan <[Card.Joan@epa.gov](mailto:Card.Joan@epa.gov)>; O'Connor, Darcy <[oconnor.darcy@epa.gov](mailto:oconnor.darcy@epa.gov)>; Schuller, Jennifer <[Schuller.Jennifer@epa.gov](mailto:Schuller.Jennifer@epa.gov)>

**Cc:** Morales, Monica <[Morales.Monica@epa.gov](mailto:Morales.Monica@epa.gov)>; Beeler, Cindy <[Beeler.Cindy@epa.gov](mailto:Beeler.Cindy@epa.gov)>

**Subject:** RE: U&O FIP

**Importance:** High

Good morning everyone,

I just heard that Janet has signed off on the U&O FIP. OAR is packaging the rule and sending it over to OP today. Let me know if you have any questions.

Thanks,

Dee

**From:** Rothery, Deirdre

**Sent:** Friday, April 29, 2016 7:52 AM

**To:** Card, Joan <[Card.Joan@epa.gov](mailto:Card.Joan@epa.gov)>; O'Connor, Darcy <[oconnor.darcy@epa.gov](mailto:oconnor.darcy@epa.gov)>; Schuller, Jennifer <[Schuller.Jennifer@epa.gov](mailto:Schuller.Jennifer@epa.gov)>

**Cc:** Morales, Monica <[Morales.Monica@epa.gov](mailto:Morales.Monica@epa.gov)>; Beeler, Cindy <[Beeler.Cindy@epa.gov](mailto:Beeler.Cindy@epa.gov)>

**Subject:** RE: U&O FIP

Hi everyone,

I just heard from OAR that they will be passing the RLSO version (which addressed Janet's most recent comments) of the FIP to Janet today and it should hopefully be heading to OP on Monday. I am not in the office today, but I will be monitoring email periodically in case anything comes up. Let me know if you have any questions.

Thanks,

Dee

**From:** Rothery, Deirdre

**Sent:** Thursday, April 28, 2016 4:43 PM

**To:** Card, Joan <[Card.Joan@epa.gov](mailto:Card.Joan@epa.gov)>; O'Connor, Darcy <[oconnor.darcy@epa.gov](mailto:oconnor.darcy@epa.gov)>; Schuller,



Jennifer <[Schuller.Jennifer@epa.gov](mailto:Schuller.Jennifer@epa.gov)>

**Cc:** Morales, Monica <[Morales.Monica@epa.gov](mailto:Morales.Monica@epa.gov)>; Beeler, Cindy <[Beeler.Cindy@epa.gov](mailto:Beeler.Cindy@epa.gov)>

**Subject:** RE: U&O FIP

Hi everyone,

I just sent a RLSO version of the FIP to OAR addressing all of Janet's comments. Once OAR is ok with how we addressed the comments, the FIP will move to OP. I will let you know as soon as I hear an update on the timing of sending this to OP. OP has up to 10 days for their review before it heads to OMB. Let me know if you have any questions.

Thanks,

Dee

**From:** Rothery, Deirdre

**Sent:** Thursday, April 28, 2016 12:06 PM

**To:** Card, Joan <[Card.Joan@epa.gov](mailto:Card.Joan@epa.gov)>; O'Connor, Darcy <[oconnor.darcy@epa.gov](mailto:oconnor.darcy@epa.gov)>; Schuller, Jennifer <[Schuller.Jennifer@epa.gov](mailto:Schuller.Jennifer@epa.gov)>

**Cc:** Morales, Monica <[Morales.Monica@epa.gov](mailto:Morales.Monica@epa.gov)>; Beeler, Cindy <[Beeler.Cindy@epa.gov](mailto:Beeler.Cindy@epa.gov)>

**Subject:** U&O FIP

Hi there,

I just received Janet's comments on the FIP. She has comments on only 15 pages (of the 133 in the document). The note on the top of the document says "Region 8 – Good job on this! I noted just a few things in the preamble." Looking through these comments quickly, I think they will be fairly easy to address, most are language edits. I am attaching her comments in case you are interested. We will work on addressing these edits and then moving the document to OP. Let me know if you have any questions.

Thanks,

Dec